### **Labor & Employment ADVISORY**

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### EEOC Provides Updated Guidance on Use of Criminal Records in Employment Decisions and Finds that Title VII Protects Transgender Workers

Two recent actions by the Equal Employment Opportunity Commission (EEOC or the "Commission") are likely to have a significant impact on the Commission's enforcement of Title VII of the Civil Rights Act of 1964 ("Title VII"). First, the Commission approved updated enforcement guidance on employers' use of arrest or conviction records to make hiring or other employment decisions. Second, the EEOC issued a landmark decision extending Title VII protection to transgender individuals.

# **EEOC Provides Updated Guidance on Use of Criminal Records in Employment Decisions**

Title VII of the Civil Rights Act of 1964 does not prohibit employers from requiring applicants or employees to provide information about arrests, convictions or incarceration. However, to the extent that such employer practices result in disparate treatment of individuals on the basis of race, national origin or other characteristics protected under Title VII, they are unlawful under the statute. Moreover, if an employer's neutral policies or practices have a disparate impact on individuals of a particular race or national origin, the employer must demonstrate that such policies or practices are "job-related and consistent with business necessity" in order to avoid a violation of Title VII—even if the policies and practices in this regard do not result in any intentional disparate treatment. The EEOC has explained that its updated enforcement guidance is intended to consolidate and update the Commission's previous guidance on these issues into one document.

The bulk of the new guidance focuses on when an employer's policy or practice of excluding applicants from employment based on certain criminal conduct is job-related and consistent with business necessity, such that any potential disparate impact resulting from the policy does not run afoul of Title VII. While this issue by its nature requires a case-by-case analysis, the guidance explains the EEOC's position that there are two circumstances in which the Commission believes that employers will consistently meet this requirement. First, use of criminal history will usually be considered job-related and consistent with business necessity if the employer first validates its policy of using criminal history in accordance with the Uniform Guidelines on Employee Selection Procedures standards. Second, employers will typically be able to demonstrate that a particular criminal conduct exclusion is job-related and consistent with business necessity by developing a "targeted screen"—rather than an absolute bar to employment—

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through which the employer considers at least the nature of the crime, the amount of time elapsed and the nature of the job sought, and then provides an opportunity for an individualized assessment by giving the potentially excluded individual a chance to explain why the exclusion should not be applied in his or her particular case.

The guidance also discusses several other issues, including the difference between the use of arrest records and conviction records, as well as the Commission's position that while compliance with other *federal* laws is a defense to a claim of discrimination under Title VII, efforts to comply with *state* or *local* laws do not provide such a defense, because such laws are preempted by federal law to the extent that they that purport to require or permit an employer to violate Title VII.

The issuance of the new guidance provides a good opportunity for employers to revisit policies and practices regarding the use of criminal history records in making employment decisions. Some of the best practices recommended by the EEOC at the conclusion of the recent guidance are developing a narrowly tailored written policy for screening applicants based on criminal conduct, limiting inquiries about criminal records to those that would be job-related for the position, and keeping information about criminal records confidential and only using it for the purpose intended. Employers should consult counsel to determine if existing policies are in compliance with the EEOC's updated guidance or to develop new policies.

The EEOC's updated enforcement guidance, Consideration of Arrest and Conviction Records in Employment Decisions Under Title VII of the Civil Rights Act of 1964, is available online <a href="here">here</a>.

### **EEOC Takes Position that Transgender Workers Are Protected Under Title VII**

Discrimination against a transgender person is now actionable as sex discrimination under Title VII, according to the EEOC. The EEOC decision was made in a case where a transgender woman alleged she was discriminatorily denied a position with the federal Bureau of Alcohol, Tobacco, Firearms and Explosives (ATF). The transgender woman, Mia Macy, worked for ATF in Phoenix, and applied for an available position in Walnut Creek, California. Initially, the director of the Walnut Creek office informed Macy that she would not face difficulty obtaining the position as long as no issues arose during the background check. At the time that Macy applied for the position, she was still known as a man and presented herself as a man. However, after Macy informed the Walnut Creek director that she was in the process of transitioning from male to female, she was told that the position was no longer available because funding for it had been cut. Macy later discovered that the position had not been eliminated and in fact it had been filled by another person. Macy then filed a complaint with the EEOC alleging discrimination on the basis of "sex, gender identity (transgender woman) and on the basis of sex stereotyping."

Although the EEOC initially did not consider gender identity to be covered by Title VII, the Commission unanimously decided on appeal that Title VII prohibits any discrimination on the basis of gender stereotyping, explaining "consideration of gender stereotypes will inherently be part of what drives discrimination against a transgender individual." This decision was based on the Supreme Court's 1989

opinion in *Price Waterhouse v. Hopkins*, where the Court held that Title VII applied to discrimination based on biological sex *and* gender. Thus, whether ATF chose not to hire Macy because they wanted to hire a male and not a female or whether they chose not to hire her because she did not conform to gender norms, Macy had an actionable Title VII claim.

Even though the context of this case involved an employee of a federal agency, over which the EEOC has direct regulatory authority, the EEOC is very likely to take the same position when considering actions taken by private employers. Ultimately, federal courts will have to decide the issue. Notably, some courts, including the Court of Appeals for the Eleventh Circuit (which covers Georgia, Florida and Alabama) have already indicated an inclination to extend Title VII protection to transgender individuals, and other courts may give deference to the EEOC decision.

In light of this recent decision from the EEOC, as well as other recent decisions from federal courts, employers should consult counsel to determine if their workplace policies are appropriate for protecting transgender employees and to consider some of the unique aspects involved in ensuring that transgender employees are not subject to discrimination or harassment in the workplace.

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